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**MINUTES**

**WEDNESDAY 5 DECEMBER 2007  
(Reconvened Tuesday 11 December 2007)**

**9.17AM**

**Committee Room 1  
Ground Floor, Council Offices  
101 Wakefield Street  
Wellington**

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**PRESENT:**

Mayor Prendergast (Chair)  
Councillor Ahipene-Mercer  
Councillor Best  
Councillor Cook  
Councillor Coughlan  
Councillor Foster  
Councillor Gill  
Councillor Goulden  
Councillor McKinnon  
Councillor Morrison  
Councillor Pannett  
Councillor Pepperell (9.17 – 10.31am, 10.49 – 12.18pm)  
Councillor Wade-Brown  
Councillor Wain (9.17 – 9.57am, 10.49 – 12.18pm)

**APOLOGIES:**

Councillor Ritchie (Lateness)

255/07P **APOLOGIES**  
(1215/52/IM)

**RESOLVED:**

*THAT the Strategy and Policy Committee:*

- 1. Accept apologies for lateness from Councillor Ritchie.*

256/07P **CONFLICT OF INTEREST DECLARATIONS**  
(1215/52/IM)

**NOTED:**

There were no conflicts of interest declared.

257/07P **PUBLIC PARTICIPATION**  
(1215/52/IM)

**NOTED:**

1. Bernie Harris noted his interest in heritage issues. He also congratulated staff on their work on the Northern Reserves Management Plan. Mr Harris expressed concern that other areas of the city have not received the same level of attention as the Northern Suburbs.
2. Professor Ralph Chapman expressed support for the Draft Climate Change Action Plan. He noted that Victoria University would like to work with Council and encouraged setting targets for corporate carbon neutrality by 2012.
3. Diana Shand from ICLEI addressed the Committee regarding the Draft Climate Change Action Plan. Ms Shand noted that Wellington joins over 800 Local Governments in making a commitment to climate change initiatives. She noted that Wellington is the first national capital aiming for carbon neutrality.

258/07P **ORAL HEARINGS – LOCAL PUBLIC HEALTH BYLAW**  
(1215/52/IM) (REPORT 1)

**NOTED:**

1. Tracy Scott speaking on behalf of the Hospitality Association of NZ addressed the Committee. She expressed concern that the bylaw will adversely affect smaller businesses. The association would like to see a graduated process and clarity for members.

259/07P **ORDER OF BUSINESS**  
(1215/52/IM)

**RESOLVED:**

*THAT the Strategy and Policy Committee:*

1. *Agree to take the agenda as follows:*

- *Report 4: Draft Climate Change Action Plan*
- *Report 7: Submission: Proposed Licensing Criteria for Centre-Based Early Childhood Education Services*
- *Report 8: Managing Biosolids*
- *Report 2: Heritage Investment*
- *Report 3: Heritage Assessment Criteria*

260/07P **DRAFT CLIMATE CHANGE ACTION PLAN**  
Report of Zach Rissel, Policy Advisor.  
(1215/52/IM)

(REPORT 4)

**Moved Councillor Ahipene-Mercer, seconded Mayor Prendergast the substantive motion.**

(Councillor Wain left the meeting at 9.57am.)

**Moved Councillor Wade-Brown, seconded Councillor Pepperell the following amendment.**

- “7. Agree that Council endeavour to stabilise corporate emissions at 2003 levels in 2009 using CCP-NZ benchmark.
8. Agree that Council aim to be carbon neutral by 2012, in its corporate emissions.”

**The amendment was PUT and declared CARRIED.**

(The Committee adjourned at 10.31am for morning tea. When the meeting reconvened at 10.49am Councillor Pepperell was not present.)

(Councillor Pepperell returned to the meeting at 10.49am.)

(Councillor Wain returned to the meeting at 10.49am)

**Moved Councillor Foster, seconded Councillor Pannett the following amendment to the Action Plan.**

“Page 38 Transport - Add  
Walking and Cycling Plans”

Council will develop walking and cycling plans by June 2008.

Advocacy

Council will actively advocate for regional transport policies and investment programmes that reduce carbon emissions.

The list of climate change related transport initiatives is not exhaustive.”

**The amendment was PUT and declared CARRIED.**

**The substantive motion, as amended was PUT and declared CARRIED.**

**RESOLVED:**

*THAT the Strategy and Policy Committee:*

1. *Receive the information.*
2. *Agree to the approach of the draft Climate Change Action Plan attached as Appendix 1 as amended to the officers report, with new projects being considered as part of the 2008/09 Draft Annual Plan process.*
3. *Agree that, in the short-term, the Council should only consider purchasing offsets to achieve carbon neutrality when all avenues to reduce greenhouse gas emissions have been exhausted or are deemed to be too expensive for ratepayers.*
4. *Agree that the principle that carbon credits acquired by Council should be utilised to fund additional cost-effective emission reduction projects identified, rather than retain the carbon credits for offsetting purposes, will be investigated as the preferred approach.*
5. *Agree that the draft Climate Change Action Plan inform the development of the 2009/19 LTCCP with officers more fully scoping cost effective corporate and community interventions.*
6. *Agree that the Council advocate to the Regional Economic Development Agency to focus on renewable energy research and development and carbon-trading-support industry as prime cluster areas for economic growth.*
7. *Agree that Council endeavour to stabilise corporate emissions at 2003 levels in 2009 using CCP-NZ benchmark.*
8. *Agree that Council aim to be carbon neutral by 2012, in its corporate emissions.*

**NOTED:**

The resolution differs from the recommendations in the officer's report as follows:

The Committee added the words in **bold**.

261/07P **SUBMISSION: PROPOSED LICENSING CRITERIA FOR CENTRE-BASED EARLY CHILDHOOD EDUCATION SERVICES**  
 Report of Bev Driscoll, Senior Policy Advisor.  
 (1215/52/IM) (REPORT 7)

**Moved Councillor Best, seconded Councillor Coughlan the substantive motion with the following amendment:**

"The Council supports this approach. **However, Council is concerned that the benchmark standards associated with ECE premises and facilities are reasonable. Overly prescriptive requirements will cause unnecessary financial burdens for centres and local authorities. Council has experienced several examples where the high design standard required has resulted in existing ECE's, which ideally should have moved and/or been upgraded, being unable to do so.**

The Council is **particularly concerned** that unless the Ministry is able to provide funding to meet compliance costs, the Council is likely to receive funding requests for facilities/equipment upgrade – potentially from ECE's located on/in Council land/buildings. While the Council believes it is appropriate to support community based organisations such as ECE Centre through our grants process, the Council is not in the business of providing funding to meet regulatory requirements imposed by central government policy."

**The substantive motion, as amended was PUT and declared CARRIED.**

**RESOLVED:**

*THAT the Strategy and Policy Committee:*

1. *Receive the information.*
2. *Agree to the submission attached at Appendix One **as amended** of the officer's report, subject to any amendments recommended and agreed by the Committee.*
3. *Agree to delegate to the Social Portfolio Leader and Chief Executive the authority to make any minor drafting changes before forwarding the submission to the Ministry of Education.*

262/07P **RESOLUTION TO EXCLUDE THE PUBLIC**  
(1215/52IM)

**Moved Mayor Prendergast, seconded Councillor Wade-Brown the resolution to exclude the public.**

*THAT the Strategy and Policy Committee*

- 1. Pursuant to the provisions of the Local Government Official Information and Meetings Act 1987, exclude the public from the following part of the proceedings of this meeting namely:*

*Report 8: Managing Biosolids*

*Grounds: Section 48(1)(a) That the public conduct of this item would be likely to result in the disclosure of information for which good reason for withholding would exist under Section 7.*

*Reason: Section 7(2)(i) To enable the Council to carry out, without prejudice or disadvantage, negotiations of a commercial nature.*

The meeting went in to public excluded session at 11.23am.

For item 263/07P, please see the public excluded minutes.

The meeting returned to open session at 11.35am.

264/07P **HERITAGE INVESTMENT**  
Report of Gerald Blunt, Manager Urban Design Policy. (REPORT 2)  
(1215/52IM)

**Moved Councillor Foster, seconded Councillor Pannett the substantive motion.**

**Moved Councillor Wade-Brown, seconded Councillor Cook the following amendment in bold.**

- “2. Agree that the identified options for increased support to the owners of listed heritage buildings **and buildings within heritage areas** be evaluated and considered in the preparation of the 2009/10 LTCCP.*

3. Agree that the waiving of resource consent fees for listed heritage buildings **and buildings within heritage areas** be evaluated and considered by the Funding and Activity Review Working Party for inclusion in the 2008/09 Draft Annual Plan.”

**The amendment was PUT and declared LOST.**

**Moved Mayor Prendergast, seconded Councillor Morrison the following amendment.**

- “5. That officers bring forward some of the initiatives that are detailed in section 5.4 of the officer’s report to be evaluated and considered as new initiatives for 2008/09 financial year and these go through the Funding and Activity Review Working Party for inclusion in the 2008/09 Draft Annual Plan.”

**The amendment was ACCEPTED with the LEAVE OF THE MEETING.**

**The substantive motion was PUT and declared CARRIED.**

**RESOLVED:**

*THAT the Strategy and Policy Committee:*

1. *Receive the information.*
2. *Agree that the identified options for increased support to the owners of listed heritage buildings be evaluated and considered in the preparation of the 2009/10 LTCCP.*
3. *Agree that the waiving of resource consent fees for listed heritage buildings be evaluated and considered by the Funding and Activity Review Working Party for inclusion in the 2008/09 Draft Annual Plan.*
4. *Note that officers are considering the establishment of a ‘listed heritage building owner club’ whose main purpose will be relationship building around information sharing.*
5. ***Request that officers bring forward some of the initiatives that are detailed in section 5.4 of the officer’s report to be evaluated and considered as new initiatives for 2008/09 financial year and these go through the Funding and Activity Review Working Party for inclusion in the 2008/09 Draft Annual Plan.***

**NOTED:**

The resolution differs from the recommendations in the officer's report as follows:

The Committee added the words in **bold**.

265/07P

**HERITAGE ASSESSMENT CRITERIA**

Report of Alexandra Teague, Manager Urban Designer-Heritage.  
(1215/52/IM)

(REPORT 3)

**Moved Councillor Foster, seconded Councillor McKinnon the substantive motion.**

**The substantive motion was PUT and declared CARRIED.**

**RESOLVED AND RECOMMENDED TO COUNCIL:**

*THAT the Strategy and Policy Committee:*

1. *Receive the information.*
2. *Agree to recommend to Council that it adopt the proposed criteria as follows.*

***Criteria for assessing cultural heritage significance***

***1 Cultural heritage values***

***Aesthetic Value:***            *Architectural*  
   *Townscape/Landscape/Landmark Group*

*Does the item have architectural or artistic value for characteristics that may include its design, style, era, form, scale, materials, colour, texture, patina of age, quality of space, craftsmanship, smells, and sounds?*

*Does the item have townscape value for the part it plays in defining a space or street; providing visual interest; its role as a landmark; or the contribution it makes to the character and sense of place of Wellington?*

*Is the item part of a group of buildings, structures, or sites that taken together have coherence because of their age, history, style, scale, materials, or use?*

***Historic Value:***            *Association*  
*Is the item associated with an important person, group, or organisation?*

*Is the item associated with an important historic event, theme, pattern, phase, or activity?*

**Scientific Value:**            *Archaeological*  
    *Educational*  
    *Technological*

*Does the item have archaeological value for its ability to provide scientific information about past human activity?*

*Does the item have educational value for what it can demonstrate about aspects of the past?*

*Does the item have technological value for its innovative or important construction methods or use of materials?*

**Social Value:**            *Public esteem*  
    *Symbolic, commemorative, traditional, spiritual*  
    *Identity/Sense of place/Continuity*  
    *Sentiment/Connection*

*Is the item held in high public esteem?*

*Does the item have symbolic, commemorative, traditional, spiritual or other cultural value for the community who has used and continues to use it?*

*Is the item a focus of community, regional, or national identity?*

*Does the item contribute to sense of place or continuity?*

*Is the item a focus of community sentiment and connection?*

## **2    Level of cultural heritage significance**

### **Rare**

*Is the item rare, unique, unusual, seminal, influential, or outstanding?*

### **Representative**

*Is the item a good example of the class it represents?*

### **Authentic**

*Does the item have authenticity or integrity because it retains significant fabric from the time of its construction or from later periods when important additions or modifications were carried out?*

### **Local/Regional/National/International**

*Is the item important for any of the above characteristics at a local, regional, national, or international level?*

266/07P **ORDER OF BUSINESS**  
(1215/52/IM)

**RESOLVED:**

*THAT the Strategy and Policy Committee:*

1. *Agree to take the agenda as follows:*

- *Report 6: Local Governance Statement*
- *Report 5: Draft Northern Reserves Management Plan.*

**Moved Councillor Best, seconded Councillor Wade-Brown the motion under Standing Order 80 an objection to the reordering of the agenda.**

**The motion was put and declared LOST as there was not a majority.**

267/07P **LOCAL GOVERNANCE STATEMENT**  
Report of Michael Webster, City Secretary.  
(1215/52/IM)

(REPORT 6)

**Moved Councillor McKinnon, seconded Councillor Goulden the substantive motion.**

**The substantive motion was PUT and declared CARRIED.**

**RESOLVED AND RECOMMENDED TO COUNCIL:**

*THAT the Strategy and Policy Committee:*

1. *Receive the information.*
2. *Recommend to Council that it approve the Local Governance Statement attached as Appendix 1 of the officer's report.*
3. *Recommend to Council that it delegate to the Chief Executive, in consultation with the Portfolio Leader – Governance, the authority to make any minor editorial changes to the Local Governance Statement, as well as any changes to the document that may be required to ensure its content is accurate and up to date throughout the triennium.*

268/07P **DRAFT NORTHERN RESERVES MANAGEMENT PLAN**  
Report of Mike Oates, Acting Manager Open Space and Recreation  
Planning.  
(1215/52/IM)

(REPORT 5)

**Moved Councillor Wade-Brown, seconded Councillor Wain the substantive motion.**

**Moved Councillor Ahipene-Mercer the following amendment.**

- “8. Note that this draft management plan sits under city-wide policies, such as the Playgrounds Policy and that the recommendations and actions of this management plan are in accordance with these city-wide policies.
9. Note that officers will explore the opportunities for receiving forest sink carbon credits through the Government’s Permanent Forest Sink Initiative (PFSI) for Council land in the Northern Management Area.”

**The amendment was ACCEPTED with the LEAVE OF THE MEETING.**

**Moved Councillor Best the following amendment.**

- “8. Note that this draft management plan sits under city-wide policies, such as the Playgrounds Policy and relevant asset management plans and that the recommendations and actions of this management plan are in accordance with these city-wide policies (**which may be amended from time to time in the Northern Reserves Management Plan will be notated accordingly**).
9. Note that officers will explore the opportunities for receiving forest sink carbon credits through the Government’s Permanent Forest Sink Initiative (PFSI) for **Wellington City Council** land in the Northern Management Area.”

#### **Acquisition framework**

##### 7.2.3 Reserve Acquisition

- **In considering land acquisition opportunities, the Council will give priority to:**
  - The harbour escarpment
  - Connectivity between Tawa and the Outer Green Belt
  - Land for additional sport fields in Grenada North
  - Ecosystems under represented by the reserve network or to fill gaps in ecological connectivity.

#### **Forest sink opportunity**

##### 1.7 OTHER RELEVANT POLICIES AND PLANS

##### **Draft Climate Change Action Plan (2007)**

**This plan identifies cost-effective initiatives for Council operations**

**and the community that will help the Council achieve its carbon neutral vision, and promote sustainable behaviour. The following actions are of particular relevance to the northern reserve management area:**

- **Development of mandatory sustainable building design guidelines for officers to use during the planning process for new buildings and facilities, upgrades, retrofits and renewals**
- **Apply for carbon credits under the Government's Permanent Forest Sink Initiative.**

## ECOLOGY

### 3.2.8 Managing change

The ecology of an area is a living process. As with all living things, it changes over time. This may be **triggered by external events like fire, or it may be** a natural successional change from **scrub** to forest. **Land that is reverting from farmland or scrub to indigenous forest is a carbon sink and may meet criteria for receiving forest sink credits under the Government's Permanent Forest Sink Initiative (PFSI) scheme. Gradual changes to biodiversity are** difficult to plan for. In some instances, restoration may be needed, in other instances for example climate change, careful monitoring will be required to adapt management practices to ensure change is not threatening the ecological health and resilience of the northern area.

Additional policy:

#### 3.4.1 Protecting the biodiversity of the northern area

- Where appropriate Council will encourage the establishment of new permanent indigenous forest on previously unforested Council land to act as a carbon sink. Council will utilise relevant carbon credit schemes, such as Government's Permanent Forest Sink Initiative (PFSI).

### **Halfway House use or lease**

- Has one or more 'public good' elements, namely; recreation, **leisure**, community/cultural, or education.

### **Legal Tables -Tawa**

- Lyndhurst Park and Play Area (Local Park): Assess future use of this **small area on the North side of Lyndhurst Road.**
- St. Annes Reserve, Decomission play area: this statement should have applied to Brasenose Reserve Play Area. Note that although Brasenose Reserve sits within the Outer Green Belt Management Plan, it will be included in the current management plan as this is the immediate community of interest.
- Willowbank Reserve: Classify and vest as Recreation Reserve. Needs a major upgrade as part of the community parks upgrade project, **including associated amenity weed control.** Needs to recognise contribution to visual from the motorway and Middleton

Road. Riparian <b>weed control and</b> planting, enhancement planting.
<b>Reserve Areas</b> <ul style="list-style-type: none"> <li>○ Clarify on Map 1, and in text through minor amendments, that reserves of the Outer Green Belt (eg Spicer Forest) are not included in this Management Plan (unless otherwise noted as an exception).</li> <li>○ Amend Takapu, Tawa East Reserve Area to include Grenada North</li> </ul>
<b>7.2.14 Structures, Buildings and Furniture</b> Structures are sometimes necessary to support the use of the reserve. However new buildings shall only be built on reserve land where they <b>strongly support</b> the operation of the reserve and the recreational activities on that reserve. How they are located and constructed is important to their successful integration into the reserve and its use.
<b>4.2.3 Sport fields</b> Recreation Hub at Grenada North Park: <ul style="list-style-type: none"> <li>• Developing recreation hubs, to provide a central focus for communities and codes. While Wellington’s topography provides a challenge, it also creates a variety of distinct suburban areas, where a recreation hub can add to local character and identity and residents’ sense of place. There is currently one major hub in the north, Alex Moore Park. <b>Grenada North Park is potentially another recreation hub</b> as residential development and transport links develop over the next 10 to 20 years.</li> </ul>
<b>Playgrounds funding</b> There were no specific funds allocated in the Northern Growth Management Framework implementation plan for new playgrounds. The current project CX181 Playgrounds Renewals/Upgrades funds the current upgrade programme and is also funding new playgrounds such as the facility in Katherine Mansfield Park. This fund can be used to install the new playgrounds in Pikitanga Reserve and Kentwood Reserve. This will mean prioritising these new playgrounds against the existing upgrade programme.

The amendment was **ACCEPTED** with the **LEAVE OF THE MEETING.**

269/07P **ADJOURNMENT OF MEETING**  
(1215/52/IM)

**Moved Mayor Prendergast, seconded Councillor McKinnon that the meeting adjourns to reconvene at 9.15am on Tuesday 11 December 2007.**

The motion was **put** and was declared **CARRIED.**

**RESOLVED:**

*THAT the Strategy and Policy Committee:*

1. *Adjourn to reconvene at 9.15am on Tuesday 11 December 2007.*

The meeting adjourned at 12.18pm.

The meeting reconvened at 9.16 on Tuesday, 11 December 2007.

270/07P **APOLOGIES**  
(1215/52/IM)

**RESOLVED:**

*THAT the Strategy and Policy Committee:*

1. *Accept apologies for absence from Councillor Ahipene-Mercer.*

**PRESENT:**

Mayor Prendergast (Chair)  
Councillor Best  
Councillor Coughlan  
Councillor Gill  
Councillor Goulden  
Councillor McKinnon  
Councillor Morrison  
Councillor Pannett  
Councillor Pepperell

**APOLOGIES:**

Councillor Ahipene-Mercer

**ABSENT:**

Councillor Cook  
Councillor Foster  
Councillor Ritchie  
Councillor Wade-Brown  
Councillor Wain

271/07P **DRAFT NORTHERN RESERVES MANAGEMENT PLAN**  
**(CONTINUED)**

Report of Mike Oates, Acting Manager Open Space and Recreation  
Planning.

(1215/52/IM)

(REPORT 5)

**NOTED:**

Due to the original mover and seconder not being present when the meeting reconvened the Chair sought a new mover and seconder. See 268/07P for earlier debate on the item.

**Moved Councillor Best, seconded Mayor Prendergast the substantive motion as amended (see 268/07P for details).**

**The substantive motion, as amended was put and declared CARRIED.**

**RESOLVED AND RECOMMENDED TO COUNCIL:**

*THAT the Strategy and Policy Committee:*

1. *Receive the information.*
2. *Instruct officers to present the draft Northern Reserves Management Plan to the Tawa Community Board for their consideration prior to the plan being released for public consultation.*
3. *Recommend to Council that the draft Northern Reserves Management Plan is approved for public comment in accordance with the requirements of the Reserves Act 1977.*
4. *Delegate to the Chief Executive Officer and portfolio leader the authority to approve minor wording, formatting and content changes as agreed by the Committee and requested by the Tawa Community Board.*
5. *Instruct officers to meet directly with Treaty partners and key stakeholder organisations as part of the consultation process.*
6. *Note that the results of written submissions will be reported to the Committee in June 2008 and that during that same meeting submitters will have the opportunity to be heard.*
7. *Note that a final plan will be presented to the Committee for consideration and approval after due consideration of submissions and subsequent amendments.*
8. *Note that this draft management plan sits under city-wide policies, such as the Playgrounds Policy and relevant asset management plans and that the recommendations and actions of this management plan are in accordance with these city-wide policies which may be amended from time to time in the Northern Reserves Management Plan will be notated accordingly.*

9. *Note that officers will explore the opportunities for receiving forest sink carbon credits through the Government's Permanent Forest Sink Initiative (PFSI) for Wellington City Council land in the Northern Management Area.*

**NOTED:**

The resolution differs from the recommendations in the officer's report as follows:

The Committee added the words in **bold**.

The meeting concluded at 9.19am on Tuesday 11 December 2007.

Confirmed: \_\_\_\_\_  
Chair  
/ /