# STRATEGY AND POLICY COMMITTEE



# **MINUTES**

# **THURSDAY 22 AUGUST 2013**

9.18am - 10.57am, 11.16am - 1.38pm, 2.27pm - 2.43pm

Committee Room One Ground Floor, Council Offices 101 Wakefield St Wellington

### **PRESENT:**

Mayor Wade-Brown	(9.19am – 10.57am, 11.16am – 1.38pm, 2.27pm – 2.35pm)
Councillor Ahipene-Mercer	(9.19am – 10.57am, 11.16am – 1.38pm, 2.29pm – 2.39pm)
Councillor Best (Deputy Chair)	(9.18am – 9.30am, 9.37am - 10.57am, 11.43am – 12.35pm,
	12.44pm - 1.38pm, 2.27pm – 2.43pm
Councillor Coughlan	(9.18am – 10.57am, 11.16am – 12.22pm)
Councillor Eagle	(9.18am – 10.57am, 11.16am – 1.38pm)
Councillor Foster (Chair)	
Councillor Gill	(9.18am – 10.57am, 11.16am – 1.38pm, 2.27pm – 2.39pm)
Councillor Lester	
Councillor McKinnon	(9.18am – 9.26am, 9.32am - 10.57am, 11.16am – 1.38pm,
	2.27pm – 2.43pm)
Councillor Marsh	(9.18am – 9.59am, 10.10am - 10.53am, 10.56am – 10.57am,
	11.16am – 1.38pm, 2.27pm – 2.43pm)
Councillor Morrison	(9.21am – 10.57am, 11.16am – 1.38pm, 2.27pm – 2.43pm)
Councillor Pannett	(9.40am – 10.57am, 11.16am – 1.38pm, 2.27pm – 2.43pm)
Councillor Pepperell	
Councillor Ritchie	(9.18am – 10.57am, 11.16am – 12.19pm, 12.21pm - 1.38pm,

2.27pm - 2.43pm)

# **APOLOGIES:**

Councillor Ahipene-Mercer (lateness)

Councillor Cook

Councillor Pannett (lateness while on Council business)

### 217/13P APOLOGIES

(1215/52/IM)

Moved Councillor Foster, seconded Councillor Best, the motion that the Strategy and Policy Committee receive apologies for absence from Councillor Cook, apologies for lateness from Councillor Ahipene-Mercer and apologies for lateness from Councillor Pannett who is on Council business.

The motion was put and declared **CARRIED**.

#### **RESOLVED:**

THAT the Strategy and Policy Committee:

1. Receive apologies for absence from Councillor Cook, apologies for lateness from Councillor Ahipene-Mercer and apologies for lateness from Councillor Pannett who is on Council business.

(Mayor Wade-Brown joined the meeting at 9.19am.) (Councillor Ahipene-Mercer joined the meeting at 9.19am.)

# 218/13P MINUTES FOR CONFIRMATION

(1215/52/IM)

Moved Councillor Foster, seconded Councillor Best, the motion that the Strategy and Policy Committee approve the minutes of the meetings held on Thursday 9 May 2013, Thursday 16 May 2013, Tuesday 21 May 2013, Thursday 6 June 2013, Tuesday 11 June 2013, Thursday 20 June 2013 and Thursday 1 August 2013, having been circulated, that they be taken as read and confirmed as an accurate record of those meetings.

The motion was <u>put</u> and declared <u>CARRIED</u>.

#### **RESOLVED:**

THAT the Strategy and Policy Committee:

1. Approve the minutes of the meeting held on Thursday 9 May 2013, Thursday 16 May 2013, Tuesday 21 May 2013, Thursday 6 June 2013, Tuesday 11 June 2013, Thursday 20 June 2013 and Thursday 1 August 2013, having been circulated, that they be taken as read and confirmed as an accurate record of those meetings.

### 219/13P PUBLIC PARTICIPATION

(1215/52/IM)

### **NOTED:**

1. Roger Ridley-Smith addressed the meeting regarding the Centenary of the Battle of Gallipoli.

(Councillor Morrison joined the meeting at 9.21am.) (Councillor McKinnon left the meeting at 9.26am.)

2. Peter Clinton – Chief Executive Officer of Cricket Wellington addressed the meeting regarding Report 5 - Basin Bridge Project Proposal: Approach to Submission, and Board of Inquiry Process.

(Councillor Best left meeting at 9.30am.) (Councillor McKinnon returned to the meeting at 9.32am.) (Councillor Best returned to the meeting at 9.37am.)

3. Jeremy Harding and Raewyn Bleakly representing the Wellington Employers Chamber of Commerce addressed the meeting regarding Report 5 - Basin Bridge Project Proposal: Approach to Submission, and Board of Inquiry Process.

(Councillor Pannett joined the meeting at 9.40am.)

4. Allan Probert – Enterprise Miramar presented petition to the meeting.

The petition is as follows:

We the undersigned would like to administer the hiring of the new plaza, using Wellington City Council for support and regulation. There are three objectives;

- 1. To ensure proposed events are of a sufficient standard and do not clash with other events in the area.
- 2. To ensure local businesses are fully informed about events so they can plan to take advantage of other people who might be drawn to the area.
- 3. To ensure events do not unreasonably take away business from existing businesses.

We would like Councils approval to agree on a set of rules and to create a resource via a kitset (WCC to help with this) including rules on traffic closures, health and safety; local help (e.g. Westside Studios; Roxy Events coordinator etc).

The booking system would be run as an events diary on the computer system at Miramar Vet Clinic and would keep local businesses informed.

Moved Councillor Foster, seconded Mayor Wade-Brown, the motion that the Strategy and Policy Committee receive the petition from Enterprise Miramar and refer it to officers for consideration and that the outcome be reported back to Councillors.

(Councillor Marsh left the meeting at 9.59am.)

The motion was <u>put</u> and declared <u>CARRIED</u>.

#### **RESOLVED:**

THAT the Strategy and Policy Committee:

1. Receive the petition from Enterprise Miramar and refer it to officers for consideration and that the outcome be reported back to Councillors.

# 220/13P CONFLICT OF INTEREST DECLARATIONS

(1215/52/IM)

#### **NOTED:**

There were no conflicts of interest declared.

# 221/13P ORDER OF BUSINESS

(1215/52/IM)

#### **NOTED:**

The Chair advised that the order of business would be as follows:

- Report 1 Our Capital Spaces: An Open Spaces and Recreation Framework for Wellington: 2013/23 Consultation Report Back
- Report 5 Portfolio: Transport (Public Transport and Roading)
- Basin Bridge Project Proposal: Approach to Submission, and Board of Inquiry Process
- Report 2 Suburban Reserves Management Plan
- Report 3 District Plan Review Update
- Report 4 Approval for granting licence over part of Glover Park pursuant to the Reserves Act 1977

# 222/13P OUR CAPITAL SPACES: AN OPEN SPACES AND RECREATION FRAMEWORK FOR WELLINGTON: 2013/23 - CONSULTATION REPORT BACK

Report Andrew Stitt, Manager Policy; Paul Andrews, Manager Parks, Sports & Recreation; Mike Oates, Manager Open Space and Recreation Planning and Mark Jones, Senior Policy Advisor, Policy. (1215/52/IM) (REPORT 1)

Moved Councillor Ritchie, seconded Councillor Morrison, the substantive motion with a change to recommendation 3 of the officers report as follows:

THAT the Strategy and Policy Committee:

- 3. Agree to the amended wording to Our Capital Spaces attached as Appendix 2 (of the officer's report) with a wording change as follows:
  - (i) Focus: Identifying important landscapes
    We will identify and protect and/or acquire important natural
    and cultural landscapes including primary forest remnants
    that contribute to achieving the recreation and biodiversity
    outcomes sought in Our Capital Spaces, whilst, including
    meeting the growth needs of the city.

(Councillor Marsh returned to the meeting at 10.01am.) (Councillor Marsh left the meeting at 10.53am.) (Councillor Marsh returned to the meeting at 10.56am.)

The substantive motion with a change to recommendation 3 of the officer's report was <u>put</u> and a <u>DIVISION</u> called.

Voting for: Mayor Wade-Brown, Councillors Ahipene-Mercer,

Best, Coughlan, Eagle, Foster, Gill, Lester, McKinnon,

Marsh, Morrison, Pannett, Pepperell and Ritchie.

Voting against: Nil.

Majority Vote: 14:0

The substantive motion with a change to recommendation 3 of the officer's report was declared <u>CARRIED</u>.

### **RESOLVED:**

THAT the Strategy and Policy Committee:

- 1. Receive the information.
- 2. Note that Our Capital Spaces (2013) draft incorporates, refreshes and refocuses the Capital Spaces (1998) and Recreation Strategy (2003).

- 3. Agree to the amended wording to Our Capital Spaces attached as Appendix 2 (of the officer's report) with a wording change as follows:
  - (i) Focus: Identifying important landscapes
    We will identify and protect and/or acquire important natural
    and cultural landscapes including primary forest remnants that
    contribute to achieving the recreation and biodiversity outcomes
    sought in Our Capital Spaces, whilst: including meeting the
    growth needs of the city.
- 4. Agree to recommend to the Council that it adopt the "Our Capital Spaces" as amended in Appendix 2 (of the officer's report), as a framework to guide decision-making to develop Wellington's open space, sports and recreation assets, including the priorities in Appendix 1 (of the officer's report).
- 5. Note that these priorities will be considered in the Annual and Long Term Plan processes.
- 6. Agree that Our Capital Spaces will be the framework for driving changes to more detailed policies and area management plans relating to open spaces and recreation.
- 7. Agree to delegate to the Chief Executive, the Natural Environment Portfolio Leader and the Sports and Events Portfolio Leader the authority to amend Our Capital Spaces, based on amendments agreed by the Committee and Council and any associated minor consequential edits.

#### **NOTED:**

The resolution differs from the recommendations in the officer's report as follows:

The Committee added the text in **bold**.

(The meeting adjourned for morning tea at 10.57am and reconvened at 11.16am.)

(Mayor Wade-Brown, Councillors Ahipene-Mercer, Coughlan, Eagle, Foster, Gill, Lester, McKinnon, Marsh, Morrison, Pannett, Pepperell and Ritchie were present when the meeting reconvened.)

# 223/13P BASIN BRIDGE PROJECT PROPOSAL: APPROACH TO SUBMISSION, AND BOARD OF INQUIRY PROCESS

Report Geoff Swainson – Manager, Transport Planning. (1215/52/IM) (REPORT 5)

Moved Councillor Foster, seconded Mayor Wade-Brown, the substantive motion.

(Councillor Best returned to the meeting at 11.43am.)

Moved Councillor Marsh, seconded Councillor Ahipene-Mercer, the following amendment.

THAT the Strategy and Policy Committee:

- 9. Recommend to Council in Council's capacities as trustee, territorial authority and administering body under the Reserves Act 1977 of the Canal Reserve that it:
  - New (i) Note that the Town Belt and Canal Reserve are distinct entities under the 1873 deed; that the Canal Reserve is explicitly not covered by the Town Belt Management Plan; and that Council's decisions made on the Town Belt Management Plan and to progress local legislation that may be enacted by Parliament in the future do not prevent decisions being taken under Recommendation 9 of the report.

# The amendment was put and a **DIVISION** called.

Voting for: Mayor Wade-Brown, Councillors Ahipene-Mercer,

Best, Coughlan, Eagle, Foster, Gill, Lester, McKinnon,

Marsh and Morrison.

Voting against: Councillors Pannett, Pepperell and Ritchie.

Majority Vote: 11:3

# The amendment was declared CARRIED.

(Councillor Ritchie left the meeting at 12.19pm.)

(Councillor Ritchie returned to the meeting at 12.21pm.)

(Councillor Coughlan left the meeting at 12.22pm.)

(Councillor Best left the meeting at 12.35pm.)

(Councillor Best returned to the meeting at 12.44pm.)

The substantive motion recommendation 1 was <u>put</u> and declared <u>CARRIED</u>. (Councillors Pannett and Pepperell requested that their dissenting votes be recorded.)

The substantive motion recommendations 2 and 3 were <u>put</u> and declared <u>CARRIED</u>. (Councillors Pannett, Pepperell and Ritchie requested that their dissenting votes be recorded.)

The substantive motion recommendation 4 was <u>put</u> and declared <u>CARRIED</u>. (Councillors Pannett, Pepperell and Ritchie requested that their dissenting votes be recorded.)

The substantive motion recommendation 5 was <u>put</u> and a <u>DIVISION</u> called.

Voting for: Councillors Ahipene-Mercer, Best, Foster, Gill,

McKinnon, Marsh and Morrison.

Voting against: Mayor Wade-Brown, Councillors Eagle, Lester,

Pannett, Pepperell and Ritchie.

Majority Vote: 7:6

The substantive motion recommendation 5 was declared **CARRIED**.

The substantive motion recommendation 6 was <u>put</u> and a <u>DIVISION</u> called.

Voting for: Mayor Wade-Brown, Councillors Ahipene-Mercer,

Best, Eagle, Foster, Gill, Lester, McKinnon, Marsh and

Morrison.

Voting against: Councillors Pannett, Pepperell and Ritchie.

Majority Vote: 10:3

The substantive motion recommendation 6 was declared **CARRIED**.

The substantive motion recommendation 7 was <u>put</u> and a <u>DIVISION</u> called.

Voting for: Mayor Wade-Brown, Councillors Ahipene-Mercer,

Best, Eagle, Foster, Gill, Lester, McKinnon, Marsh,

Morrison and Ritchie.

Voting against: Councillors Pannett and Pepperell.

Majority Vote: 11:2

The substantive motion recommendation 7 was declared **CARRIED**.

# The substantive motion recommendation 8 was <u>put</u> and a <u>DIVISION</u> called.

Voting for: Mayor Wade-Brown, Councillors Ahipene-Mercer,

Best, Eagle, Foster, Gill, Lester, McKinnon, Marsh,

Morrison and Ritchie.

Voting against: Councillors Pannett and Pepperell.

Majority Vote: 11:2

# The substantive motion recommendation 8 was declared **CARRIED**.

# The substantive motion recommendation 9 as amended was <u>put</u> and a <u>DIVISION</u> called.

Voting for: Mayor Wade-Brown, Councillors Ahipene-Mercer,

Best, Eagle, Foster, Gill, Lester, McKinnon, Marsh and

Morrison.

Voting against: Councillors Pannett, Pepperell and Ritchie.

Majority Vote: 10:3

# The substantive motion recommendation 9 as amended was declared <u>CARRIED</u>.

### **RESOLVED:**

THAT the Strategy and Policy Committee:

- 1. Receive the information.
- 2. Note that the proposed Basin Bridge addresses Council's Ngauranga to Airport Corridor Plan strategic commitment to achieve separation of north-south traffic from east-west traffic, with the objective of improving performance for public transport, general traffic, cycling and walking.
- 3. Note that the Council's current (2006) Transport Strategy focussed on improving access to and through the city, travel demand management including support for walking and cycling, facilitating an efficient state highway around the central city, and delivering bus priority measures through the central city and on key arterials.
- 4. Note that the Council has and continues to advance delivery of these strategic objectives through investment in bus priority, walking and cycling and through working with the New Zealand Transport Agency on improvements to the State Highway network in the city.

- 5. Agree the submission attached in Appendix 1 (of the officer's report) as the Wellington City Council's submission to the Environment Protection Agency on the Basin Bridge Proposal.
- 6. Note that the submission sets out expectations for the mitigation of adverse effects identified by the Strategy and Policy Committee on 21 March 2013, and that the experts who represent Council in the Board of Inquiry process will focus their evidence on these expectations.
- 7. Note Council's obligations as trustee of the Basin Reserve under the 1884 deed of trust
- 8. Agree in Council's capacities as trustee, lessor and administering body under the Reserves Act 1977 of the Basin Reserve:
  - (i) That the proposed 65m long northern gateway building can be constructed on the Basin Reserve; noting that the building will be owned by Council but form part of the existing lease of land and buildings to the Basin Reserve Trust.
  - (ii) To the Basin Reserve Trust's request that Council grant all licences and other authorisations necessary to construct the 65m long northern gateway building and/or ancillary to Council's agreement in resolution 8(i) above. For the avoidance of doubt, this does not include any regulatory approvals or consents that may be required.
  - (iii) To delegate to the Chief Executive authority to execute any documents necessary to give effect this resolution 8.
- 9. Recommend to Council in Council's capacities as trustee, territorial authority and administering body under the Reserves Act 1977 of the Canal Reserve that it:
- (i) Note that the Town Belt and Canal Reserve are distinct entities under the 1873 deed; that the Canal Reserve is explicitly not covered by the Town Belt Management Plan; and that Council's decisions made on the Town Belt Management Plan and to progress local legislation that may be enacted by Parliament in the future do not prevent decisions being taken under Recommendation 9 of the report.
- (ii)(i) Note Council's obligations as trustee of the Canal Reserve under the 1873 deed of trust.
- (iii)(ii) Note that the New Zealand Transport Agency will request the Minister for Land Information to declare part of the Canal Reserve to be road and seek Council's written consent to that declaration.

- (iv)(iii) Note that, pursuant to section 114(2)(b) of the Public Works Act 1981, Council is able, notwithstanding anything to the contrary in any Act or rule of law, to consent to part of the Canal Reserve being declared road.
- (v)(iv) Note that the area of Canal Reserve that the New Zealand
  Transport Agency will seek to be declared road will be generally in
  accordance with the diagram attached as Appendix 4, and will
  include part of the bridge's central pier, clearance for ongoing
  maintenance and to protect the bridge structure, and the road
  above.
- (vi)(v) Note that, as compensation for part of the Canal Reserve being declared road, the New Zealand Transport Agency has agreed by letter dated 7 August 2013 to participate in undertaking improvements to other parts of the Canal Reserve.
- (vii)(vi) Consent to the Minister declaring under section 114 of the Public Works Act 1981 part of the Canal Reserve (generally in accordance with the diagram attached as Appendix 4) to be road, and delegate to the Chief Executive authority to give such written consent if a request from the New Zealand Transport Agency or the Minister is received.

# **NOTED:**

The resolution differs from the recommendations in the report as follows:

The Committee added the text in **bold**.

(Councillor Eagle left the meeting at 1.38pm.) (The meeting adjourned at 1.38pm and reconvened at 2.27pm.)

(Mayor Wade-Brown, Councillors Best, Foster, Gill, Lester, McKinnon, Marsh, Morrison, Pannett, Pepperell and Ritchie were present when the meeting reconvened.)

## 224/13P SUBURBAN RESERVES MANAGEMENT PLAN

Report of Michael Oates – Manager, Open Space and Recreation Planning. (1215/52/IM) (REPORT 2)

Moved Councillor Ritchie, seconded Councillor Foster, the substantive motion.

# Moved Councillor Best, seconded Councillor Lester, the following amendment.

THAT the Strategy and Policy Committee:

New 4. Note that suburban reserves between Johnsonville and Tawa are managed under the Northern Reserves Management Plan 2008.

(Councillor Ahipene-Mercer returned to the meeting at 2.29pm.)

The amendment was accepted by the meeting.

The substantive motion as amended was <u>put</u> and declared <u>CARRIED</u>.

#### **RESOLVED:**

THAT the Strategy and Policy Committee:

- 1. Receive the information.
- 2. Recommend to Council that it approve the preparation of the Suburban Reserves Management Plan for the reserves outlined in appendix 1 (of the officer's report) in accordance with section 41 of the Reserves Act 1977.
- 3. Note that public notice of Council's intention to prepare the plan is not required (under the Reserves Act 1977) and will not materially assist with its preparation.
- 4. Note that suburban reserves between Johnsonville and Tawa are managed under the Northern Reserves Management Plan 2008.

#### NOTED:

The resolution differs from the recommendations in the report as follows:

The Committee added the text in **bold**.

## 225/13P DISTRICT PLAN REVIEW UPDATE

Report of John McSweeney – Principal Advisor, District Plan. (1215/52/IM) (REPORT 3)

Moved Councillor Pannett, seconded Councillor Foster, the substantive motion.

(Mayor Wade-Brown left the meeting at 2.35pm.) (Councillor Gill left the meeting at 2.39pm.) (Councillor Ahipene-Mercer left the meeting at 2.39pm.)

# The substantive motion was put and declared CARRIED.

### **RESOLVED:**

THAT the Strategy and Policy Committee:

- 1. Receive the information.
- 2. Agree that officers will report back in early 2014 on the implications of Government policy announcements, at which time the District Plan review forward work programme will be reconfirmed, or amended as appropriate.
- 3. Agree that the District Plan review will help give effect to urban development and transport strategy reviews, and a proposed city-wide spatial plan.
- 4. Agree that the District Plan review will include assessment of further policy options supporting enhanced economic growth and housing development in brownfield and greenfield sites in the City.

# 226/13P APPROVAL FOR GRANTING LICENCE OVER PART OF GLOVER PARK PURSUANT TO THE RESERVES ACT 1977

Report Myfanwy Emeny – Manager, Community Engagement and Property Reserves, Parks and Gardens and Tracy Morrah – Manager, Property Services.

(1215/52/IM) (REPORT 4)

Moved Councillor Ritchie, seconded Councillor McKinnon, the substantive motion.

The substantive motion was <u>put</u> and declared <u>CARRIED</u>.

## **RESOLVED:**

THAT the Strategy and Policy Committee:

- 1. Receive the information.
- 2. Agree subject to the terms and conditions noted below, to grant a licence over  $208m^2$  of Lot 2 DP 35152 (shaded black on Appendix 1 of the officer's report) to the proprietor of The Rogue & Vagabond.
- 3. Note that the terms of the easement agreement are as follows:

Licence Purpose: Bar & café seating

Number of Seats: Up to 20

Type of Seating: Bean-bag styled chairs (or other style as

approved by the Manager, Parks Sport &

Recreation)

Hours:	10.00am to 10.00pm / aays per week from
	1 October to 30 April.
Licence period:	Ongoing - terminable on one month's
	notice
Public Access:	Public access through the licensed area
	will be maintained at all times.
Maintenance & Repair:	The licensee will be responsible for rubbish
	removal and for repairing any damage
	resulting from the licensed activities.
Licence Fee:	\$1010.88 per month (plus GST).
The meeting concluded at 2.43	pm.
Confirmed:	
C	Chair
/	/