

STRATEGY AND POLICY COMMITTEE

MINUTES

THURSDAY 5 AUGUST 2010

9.16AM – 10.06AM 11.53AM – 12.46PM 1.16PM – 2.41PM 2.52PM – 3.59PM

Committee Room 1, Ground Floor, Council Offices, 101 Wakefield Street Wellington

PRESENT:

Mayor Prendergast (9.16am – 10.06am, 11.53am – 12.46pm, 1.16pm – 2.41pm,

2.52pm - 3.59pm)

Councillor Best (9.16am – 10.06am, 11.53am – 12.46pm, 1.16pm – 2.41pm,

2.52pm - 3.59pm)

Councillor Cook (9.16am – 10.06am)

Councillor Coughlan (9.19am – 10.06am, 11.53am – 12.46pm, 1.16pm – 2.41pm,

2.52pm - 3.59pm)

Councillor Foster (Chair) (9.21am – 10.06am, 11.53am – 12.46pm, 1.16pm – 2.41pm,

2.52pm - 3.59pm)

Councillor Gill (9.16am - 9.24am, 9.26am - 10.06am, 11.53am - 12.10pm)

Councillor McKinnon (9.16am – 10.06am, 11.53am – 12.46pm, 1.16pm – 1.31pm)

(Deputy Chair)

Councillor Morrison (9.16am - 9.24am, 9.26am - 10.06am, 11.53am - 12.10pm,

3.27pm - 3.59pm)

Councillor Pannett (9.16am – 10.06am, 11.53am – 12.46pm, 1.16pm – 2.41pm,

2.52pm - 3.59pm)

Councillor Pepperell (9.16am – 10.06am, 11.53am – 12.46pm, 1.16pm – 2.41pm,

2.52pm - 3.59pm)

Councillor Ritchie (9.16am – 10.06am, 11.53am – 12.46pm, 1.16pm – 2.41pm,

2.52pm - 3.59pm)

Councillor Wade-Brown (9.16am – 10.06am, 11.53am – 12.46pm, 1.16pm – 2.41pm,

2.52pm - 3.59pm)

APOLOGIES:

Councillor Ahipene-Mercer

Councillor Coughlan (lateness)

Councillor Foster (lateness)

Councillor Gill (early departure)

Councillor Goulden

Councillor Morrison (early departure) Councillor Wain

DEMOCRATIC SERVICES OFFICERS IN ATTENDANCE:

Svea Cunliffe-Steel – City Secretary Maleik Edwards – Committee Adviser

(In the absence of the Chair, Councillor McKinnon Deputy Chair took the Chair)

176/10P **APOLOGIES**

(1215/52/IM)

Moved Councillor McKinnon, seconded Mayor Prendergast the motion that apologies for absence from Councillors Ahipene-Mercer, Goulden and Wain, lateness from Councillors Coughlan and Foster and early departure from Councillors Gill and Morrison be accepted.

RESOLVED:

THAT the Strategy and Policy Committee:

- 1. Accept apologies for absence from Councillors Ahipene-Mercer, Goulden and Wain.
- 2. Accept apologies for lateness from Councillors Coughlan and Foster.
- 3. Accept apologies for early departure from Councillors Gill and Morrison.

177/10P MINUTES FOR CONFIRMATION

(1215/52/IM)

Moved Councillor Wade-Brown, seconded Councillor Best the motion that the minutes of the meetings held on Thursday 17 June 2010 and Wednesday 23 June 2010 having been circulated be taken as read and confirmed as an accurate record of that meeting.

The motion was put was declared **CARRIED**.

RESOLVED:

THAT the Strategy and Policy Committee:

1. Approve the minutes of the meetings held on Thursday 17 June 2010 and Wednesday 23 June 2010 having been circulated be taken as read and confirmed as an accurate record of that meeting.

178/10P CONFLICT OF INTEREST DECLARATIONS

(1215/52/IM)

NOTED:

There were no conflicts of interest.

179/10P ORDER OF BUSINESS

(1215/52/02IM)

NOTED:

The Chair advised that the agenda would be considered as follows:

Deputations

Public participation

Petition of Beryl Smith and Mike Taylor of the Kilbirnie \ Lyall Bay Community Centre

Report 1: Approach to Heritage Management in Residential Areas of Thorndon

Report 2: Review of Council's Built Heritage Policy 2005

Report 7: Acquisition of Land Adjacent to 28 Sunhaven Drive for Reserve

Report 3: Speed Limit Reduction Programme

Report 4: Owhiro Bay Sections

Report 5: Mayoral Delegation to China June 2010 – Report Back

Report 6: Forward Programme

180/10P **DEPUTATION**

(1215/52/IM)

NOTED:

1. Doug Catley from Healthcare New Zealand addressed the Committee and provided an overview of the economic benefits gained from their recent visit to various Chinese cities as part of the Wellington City Council Mayoral Delegation to China and also described the benefits provided by the leadership of the Mayor. It was noted that due to this visit Healthcare New Zealand had signed a memorandum of intent and was soon to confirm a contract valued at \$130 million NZD to provide healthcare training in the Tianjin region.

TABLED, Supplementary Information from Doug Catley and Healthcare New Zealand, Reference 180/10P(a).

(Councillor Coughlan joined the meeting at 9.19am.) (Councillor Foster joined the meeting at 9.21am.)

(Councillor Foster assumed the chair at 9.24am.)

(Councillor Morrison left the meeting at 9.24am.) (Councillor Morrison rejoined the meeting at 9.26am.)

2. Andrew Bascand from Bascand Wines of New Zealand addressed the Committee and noted that as part of the recent Wellington City Council Mayoral Delegation to China Bascand Wines was able to showcase its wines to a large number of guests at the Official Beijing Cocktail Reception and Wine tasting hosted by New Zealand's ambassador to China. Mr Bascand noted that subsequent to this delegation Bascand Wines had shipped its first full shipping container of wine to China and also described the benefits provided by the leadership of the Mayor.

(The Chair advised the Committee that deputations would be adjourned until after moving to Public Participation. See 182/10P for final discussion on the matter.)

181/10P PUBLIC PARTICIPATION

(1215/52/IM)

NOTED:

Graham Fagan addressed the Committee and spoke to Report 7
 (Acquisition of Land Adjacent to 28 Sunhaven Drive for Reserve). Mr Fagan provided a chronology of the events leading to his previous submission to the Strategy and Policy Committee on 15 October 2009 regarding the zoning of the land as outer residential and asked the Committee to support the recommendations in the paper.

TABLED, Supplementary Information from Graham Fagan, Reference 181/10P(a).

182/10P DEPUTATION

(1215/52/IM)

NOTED:

3. Richard Murkot and Lance Gunderson from the Thorndon Residents
Association addressed the Committee and discussed Report 1
(Approach to Heritage Management in Residential Areas of
Thorndon). Mr Murkot and Mr Gunderson noted that successful
heritage management could not entirely be achieved by regulation, but
also required consultation and collaboration with the community. Mr

Murkot and Mr Gunderson also noted their support for an advisory or reference group within the Wellington City Council that could consult with the community on heritage management issues.

TABLED, Supplementary Information from Richard Murkot and Lance Gunderson from the Thorndon Residents Association, Reference 182/10P(a).

4. Beryl Smith and Mike Taylor from the Kilbirnie \ Lyall Bay Community Centre presented their petition to the Chair of the Committee. They discussed their petition which supported the retention of the Kilbirnie \ Lyall Bay Community Centre at their current site. Mrs Smith and Mr Taylor discussed the need for the Community Centre to be easily accessible and also other possible redevelopment options of the Kilbirnie town centre.

183/10P PETITION OF KILBIRNIE \ LYALL BAY COMMUNITY CENTRE (1215/52/IM)

Moved by Councillor Foster, seconded Councillor Gill the substantive motion.

The motion was <u>put</u> and declared <u>CARRIED</u>.

RESOLVED:

THAT the Strategy and Policy Committee:

- 1. Receive the information.
- 2. Agree to refer the petition to officers to inform their work in relation to the Kilbirnie Town Centre Revitalisation Plan, as well as the implementation of the Community Facilities Policy.

(The Chair announced that the meeting would be adjourned until the conclusion of the Temporary Road Closures Subcommittee and a briefing from the New Zealand International Festival of the Arts.) (The meeting adjourned at 10.06am.)

(The meeting reconvened at 11.53am.)

(Mayor Prendergast and Councillors Best, Coughlan, Foster, Gill, McKinnon, Morrison, Pannett, Pepperell, Ritchie and Wade-Brown were present when the meeting reconvened.)

184/10P APPROACH TO HERITAGE MANAGEMENT (11.53AM – 12.26PM) IN RESIDENTIAL AERAS OF THORNDON

Report of Vivien Rickard, Principal Heritage Advisor. (1215/52/IM) (REPORT 1)

Moved Councillor Foster, seconded Councillor Pannett the substantive motion, amended as follows:

Insert new recommendation five:

5. Note that the non-regulatory measures proposed to address heritage issues in Thorndon are also appropriate for use across Wellington city.

(Councillors Gill and Morrison left the meeting at 12.10pm.)

The amended motion was put and declared CARRIED.

RESOLVED:

THAT the Strategy and Policy Committee:

- 1. Receive the information.
- 2. Note that on 14 May 2009, SPC agreed to continue consultation on options to address heritage issues in Thorndon, including options for developing an appropriate set of District Plan provisions for managing the heritage values of the suburb.
- 3. Note that public consultation was undertaken between December 2008 and May 2010, which identified the following key issues:
 - a. Thorndon has significant heritage and a character that is valued by local residents
 - b. It is a living suburb and owners must be able to adapt their homes to take advantage of modern technology
 - c. Council's consent processes and design guidelines must be streamlined to enable Council to provide timely and consistent advice and avoid uncertainty in outcomes
 - d. If there is additional regulation, there should also be incentives, information and advice provided for heritage property owners
 - e. Local involvement in decision-making, possibly through the establishment of a design panel or advisory board, is desirable.
- 4. Agree to further work to develop a package of measures to address heritage issues in Thorndon, that would include:

Regulatory Measures (including place-based controls)

- a. Create a Heritage Area to cover the current Thorndon Character Area
- b. Create an 'Urban Conservation Area' to cover the remainder of residential areas of Thorndon which would define when:
 - i. Consent is required to demolish residential buildings
 - ii. Consent is required to undertake work on a building's primary elevation

c. Be informed by a place-based study and revised design guidelines for the management of building works in the residential areas of Thorndon.

Non-regulatory measures

- d. Streamline Council's consent processes for proposed Heritage and Urban Conservation Areas in Thorndon, including consideration of waiving consent fees
- e. Review of the eligibility criteria for the Built Heritage Incentive Fund and the level of funding available
- f. Prepare information and provide advice and interactive opportunities (for example, meetings or workshops) for the public who have an interest in heritage building/place conservation.
- 5. Note that the non-regulatory measures proposed to address heritage issues in Thorndon are also appropriate for use across Wellington city.
- 6. Agree that as part of the work programme officers will draft a District Plan Change that will recognise Thorndon's unique heritage values.
- 7. Note that the work programme will be funded from existing budgets, including the reprioritisation of existing budgets through the deferral of the next stage of the Heritage Thematic Review.
- 8. Agree that any financial implications will be included in the 2011-2012 Draft Annual Plan process.
- 9. Agree that a draft District Plan change to recognise Thorndon's heritage values be added to the SPC forward programme in 2011.

185/10P REVIEW OF COUNCIL'S BUILT HERITAGE (12.26PM – 12.46PM) POLICY 2005

Report of Vivien Rickard, Principal Heritage Advisor. (1215/52/IM) (REPORT 2)

Moved Councillor Foster, seconded Councillor Pannett the substantive motion, amended as follows:

Amended recommendations two and four:

- **2**. Agree to the Wellington Heritage Policy 2010 (**Appendix 2**) which has been amended to:
 - a) Incorporate the management of non-built heritage issues
 - b) Update the policy to take account of changes to relevant legislation and statutory documents that impact on heritage management in Wellington City
 - *c)* Remove operational detail (Implementation Plan 2005 2015)
 - d) Remove the quote by Ranginui Walker from the Policy
 - e) Include within the introduction the importance of identifying areas of the City which represent cohesive 'collections' of heritage places.

- f) Include additional text within the Policy on the issue of earthquake strengthening (Objective 2 Protection and Objective 6 Council Effectiveness)
- g) Include appropriate references to trees in the Introduction and Background.
- 4. Delegate to the Chief Executive and Associate Portfolio Leader, Urban Development, the authority to make any changes to the Wellington Heritage Policy 2010, required as a result of decisions of the Strategy and Policy Committee prior to the policy going to the Council.

Moved Councillor Ritchie, seconded Councillor Wade-Brown the following amendment:

Insert new recommendation 5:

5. Agree that officers consider as part of the Advisory Groups Review a heritage reference group to assist Council and staff on issues related to heritage including regulations, processes and incentives, and report back to SPC.

The amendment was accepted by leave of the meeting.

The amended motion was <u>put</u> and declared <u>CARRIED</u>.

RESOLVED:

- 1. Receive the information.
- 2. Agree to the Wellington Heritage Policy 2010 (Appendix 2) which has been amended to:
 - a) Incorporate the management of non-built heritage issues
 - b) Update the policy to take account of changes to relevant legislation and statutory documents that impact on heritage management in Wellington City
 - *c)* Remove operational detail (Implementation Plan 2005 2015).
 - d) Remove the quote by Ranginui Walker from the Policy
 - e) Include within the introduction the importance of identifying areas of the City which represent cohesive 'collections' of heritage places.
 - f) Include additional text within the Policy on the issue of earthquake strengthening (Objective 2 Protection and Objective 6 Council Effectiveness)
 - g) Include appropriate references to trees in the Introduction and Background
- 3. Note that limited consultation has been undertaken with key stakeholders to develop the Wellington Heritage Policy 2010 as the Built Heritage Policy 2005 involved extensive community engagement

- and changes to update the policy have been minor and reflect necessary technical requirements.
- 4. Delegate to the Chief Executive and Portfolio Leader, Urban Development, the authority to make any changes to the Wellington Heritage Policy 2010, required as a result of decisions of the Strategy and Policy Committee prior to the policy going to the Council.
- 5. Agree that officers consider as part of the Advisory Groups Review a heritage reference group to assist Council and staff on issues related to heritage including regulations, processes and incentives, and report back to SPC.
- 6. Recommend to the Council that it:
 - a) Agree to adopt the Wellington Heritage Policy 2010
 - b) Agree that the Wellington Heritage Policy 2010 come into effect on 15 September 2010
 - c) Delegate to the Chief Executive and Associate Portfolio Leader, Urban Development the authority to make changes to the Wellington Heritage Policy 2010, required as a result of decisions of the Council prior to the policy coming into effect.

(The meeting adjourned for lunch at 12.46pm.)

(The meeting resumed at 1.16pm.)

(Mayor Prendergast and Councillors Best, Coughlan, Foster, McKinnon, Pannett, Pepperell, Ritchie and Wade-Brown were present when the meeting reconvened.)

186/10P ACQUISITION OF LAND ADJACENT TO 28 (1.16PM – 1.21PM) SUNHAVEN DRIVE FOR RESERVE

Report of Mike Oates, Manager Open Space and Recreation Planning and Jon Muston, Team Leader Property Projects.
(1215/52/IM) (REPORT 7)

Moved Councillor Wade-Brown, seconded Councillor Best the substantive motion:

The motion was put and declared CARRIED.

RESOLVED:

- 1. Receive the information.
- 2. Note the decision of SPC on the 15th October 2009 "Agrees to officers entering into negotiations with the owner of the land adjoining 28 Sunhaven Drive, being approximately 1120 sq metres (part of Lot 100 DP 335825) with a view to possible acquisition and a change in zoning to a conservation site included in the report back to the Strategy and Policy Committee".
- 3. Recommend that Council;

- a. Agree to acquire approximately 1120 square metres of land at Sunhaven Drive and described as part of Lot 100 DP 335825 and contained in Computer Freehold Register identifier 146829.
- b. Authorise the Chief Executive Officer to conclude a contract for the land purchase in the amount of \$160,000 (plus GST).
- c. Instruct officers, following completion of the transfer of part of Lot 100 DP 335825 to the Council, to give public notice under section 119 of the Reserves Act 1977 of the Council's intention to resolve to declare part of Lot 100 DP 335825 to be scenic reserve for the purposes specified in s.19 (1) (b) of the Reserves Act 1977 and once the period for submissions and objections had closed, report back to Council to consider any objections, and for a resolution on whether or not to proceed with the proposal to declare part of Lot 100 DP 335825 to be scenic reserve for the purposes specified in s. 19 (1) (b).
- d. Instruct officers to rezone the land from outer residential to conservation site.
- e. Agree to an overspend of up to \$170,000 (plus GST) to project CX033 'Property Purchases Reserves for the land purchase and associated transfer and settlement costs'.

187/10P SPEED LIMIT REDUCTION PROGRAMME (1.21PM – 1.54PM)

Report of Paul Barker, Safe and Sustainable Transport Manager, Transport Planning.

(1215/52/IM) (REPORT 3)

Moved Mayor Prendergast, seconded Councillor Foster the substantive motion, amended as follows:

Amended recommendation two:

THAT the Strategy and Policy Committee:

2. Agree that officers will bring back specific reports with recommendations for reducing speed limits on roads within the city as detailed in the following table:

	2010-2011	2011-2012	2012-2013	2013-2014	2014-2015
Suburban Centre Speed Reduction	✓	✓	✓	✓	✓
Active School Warning	✓	✓	✓	✓	✓
Great Harbour Way (Shelly Bay to Seatoun)	✓				
Great Harbour Way (Oriental Parade)	✓				
Great Harbour Way (Seatoun to Moa Point)		✓			

Great Harbour Way (Lyall					
Bay to Owhiro Bay)			✓		
Complete Rural Areas		✓			
Golden Mile	✓				
SaferRoads Inner City		✓	✓		
SaferRoads Suburban Roads (new areas)				✓	✓

(Councillor McKinnon left the meeting at 1.31pm)

The amended motion was <u>put</u> and declared <u>CARRIED</u>.

RESOLVED:

- 1. Receive the information.
- 2. Agree that officers will bring back specific reports with recommendations for reducing speed limits on roads within the city as detailed in the following table:

	2010-2011	2011-2012	2012-2013	2013-2014	2014-2015
Suburban Centre Speed Reduction	✓	✓	✓	✓	✓
Active School Warning	✓	✓	✓	✓	✓
Great Harbour Way (Shelly Bay to Seatoun)	✓				
Great Harbour Way (Oriental Parade)	✓				
Great Harbour Way (Seatoun to Moa Point)		✓			
Great Harbour Way (Lyall Bay to Owhiro Bay)			✓		
Complete Rural Areas		✓			
Golden Mile	✓				
SaferRoads Inner City		✓	✓		
SaferRoads Suburban Roads (new areas)				✓	✓

188/10P OWHIRO BAY SECTIONS

(1.54PM - 2.52PM)

Report of Mike Oates, Manager Open Space and Recreation Planning. (1215/52/IM) (REPORT 4)

Moved Councillor Wade-Brown, seconded Councillor Pepperell the substantive motion.

(The meeting adjourned from 2.05pm - 2.07pm while Councillor Pepperell left the room.)

The substantive motion, recommendation 1 was put and CARRIED.

The substantive motion, recommendation 2 (a) and (b) was \underline{put} and a DIVISION called.

Voting for: Councillors Best, Coughlan, Pannett, Pepperell,

Ritchie and Wade-Brown.

Voting against: Mayor Prendergast and Councillor Foster.

Majority Vote: 6:2

The substantive motion, recommendation 2 (a) and (b) was declared <u>CARRIED.</u>

The substantive motion, recommendation 2 (c) was <u>put</u> and a <u>DIVISION</u> called.

Voting for: Councillors Pannett, Pepperell, Ritchie and Wade-

Brown.

Voting against: Mayor Prendergast and Councillors Best, Coughlan

and Foster.

Majority Vote: 4:4

The substantive motion, recommendation 2 (c) was declared \underline{LOST} on the Chair's casting vote.

RESOLVED:

- 1. Receive the information.
- 2. Recommend that Council agree:

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- a. To revoke the decision to sell 178 and 180 Owhiro Bay Road (WN21C/11 and WN479/226), made by Council on 27th September 2005 ¹.
- b. Commence classification of the land under section 16 of the Reserves Act 1977.

(The meeting was adjourned for afternoon tea at 2.41pm.)

(The meeting reconvened at 2.52pm.)

(Mayor Prendergast and Councillors Best, Coughlan, Foster, Pannett, Pepperell, Ritchie and Wade-Brown were present when the meeting reconvened.)

189/10P MAYORAL DELEGATION TO CHINA JUNE (2.52PM – 3.57PM) 2010 – REPORT BACK

Report of Mayor Kerry Prendergast. (1215/52/IM)

(REPORT 5)

Moved Mayor Prendergast, seconded Councillor Wade-Brown the substantive motion.

(Councillor Morrison rejoined the meeting at 3.27pm.)

(Councillor Wade-Brown left the meeting at 3.31pm.)

(As Councillor Wade-Brown had left the meeting, Councillor Morrison seconded the motion.)

Moved Councillor Foster, seconded Councillor Coughlan the following amendment:

Insert recommendation 3:

3. Note that the business members of the delegation considered the delegation a great success in building relationships and creating opportunities in China.

Moved Councillor Best, seconded Mayor Prendergast the procedural motion to put the amendment. The procedural motion was <u>put</u> and declared <u>CARRIED</u> on a 3\4 majority.

The amendment was <u>put</u> and declared <u>CARRIED</u>.

The substantive motion, recommendation one was $\underline{\text{put}}$ and a $\underline{\text{DIVISION}}$ called.

¹ Note that in this situation the Council can revoke the decision to declare the sections surplus as the Section 40 obligations of the Public Works Act have been met and no offer back is required.

Voting for: Mayor Prendergast and Councillors Best, Coughlan,

Foster and Morrison.

Voting against: Councillors Pannett, Pepperell and Ritchie.

Majority Vote: 5:3

The substantive motion, recommendation one was declared CARRIED.

The substantive motion, recommendation two was <u>put</u> and declared CARRIED.

The substantive motion, recommendation three was <u>put</u> and a <u>DIVISION</u> called.

Voting for: Mayor Prendergast and Councillors Best, Coughlan,

Foster and Morrison.

Voting against: Councillors Pannett, Pepperell and Ritchie.

Majority Vote: 5:3

The substantive motion, recommendation three was declared CARRIED.

RESOLVED:

THAT the Strategy and Policy Committee:

- 1. Receive the information.
- 2. Note that a paper identifying the role of the Council's international relations activities in Wellington's economic future as an internationally competitive city will be presented to SPC in the next triennium of the new council.
- 3. Note that the business members of the delegation considered the delegation a great success in building relationships and creating opportunities in China.

190/10P **FORWARD PROGRAMME**

(3.57PM - 3.59PM)

Report of Svea Cunliffe-Steel, City Secretary. (1215/52/IM)

(REPORT 6)

Moved Councillor Foster, seconded Councillor Coughlan the substantive motion, amended as follows:

Amended recommendation two:

- 2. Agree the Forward Programme **as amended**, attached as Appendix One.
- 3. Agree that the Encroachment Paper be moved from 19 August and will be rescheduled as soon as possible prior to the election.

The amended motion was <u>put</u> and declared <u>CARRIED</u>.

RESOLVED:

THAT the Strategy and Policy Committee:

1. Receive the information.

The meeting closed at 4.00pm.

- 2. Agree the Forward Programme **as amended**, attached as Appendix One
- 3. Agree that the Encroachment Paper be moved from 19 August and will be rescheduled as soon as possible prior to the election.

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Confirmed:					
		Chai	r		